Resolution

No. 16-93

REFERRING TO THE LANAI, MAUI, AND MOLOKAI PLANNING COMMISSIONS A PROPOSED BILL AMENDING THE COMPREHENSIVE ZONING ORDINANCE RELATING TO ENFORCEMENT PROCEDURES FOR BED AND BREAKFAST HOMES AND SHORT-TERM RENTAL HOMES

WHEREAS, the Council is considering a proposed bill to amend the enforcement provisions of Chapters 19.64 and 19.65, Maui County Code, relating to bed and breakfast homes and short-term rental homes, respectively; and

WHEREAS, Sections 8-8.4 and 8-8.6 of the Revised Charter of the County of Maui (1983), as amended, require that the appropriate planning commissions review proposed land use ordinances and amendments thereto, and provide findings and recommendations to the Council; now, therefore,

BE IT RESOLVED by the Council of the County of Maui:

- 1. That it hereby refers the proposed bill, entitled "A BILL FOR AN ORDINANCE AMENDING THE COMPREHENSIVE ZONING ORDINANCE RELATING TO ENFORCEMENT PROCEDURES FOR BED AND BREAKFAST HOMES AND SHORT-TERM RENTAL HOMES," a copy of which is attached hereto as Exhibit "1" and made a part hereof, to the Lanai, Maui, and Molokai planning commissions for appropriate action, pursuant to Sections 8-8.4 and 8-8.6 of the Revised Charter of the County of Maui (1983), as amended;
- 2. That it respectfully requests the Lanai, Maui, and Molokai planning commissions transmit their findings and recommendations to the Council as expeditiously as possible; and

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3. That certified copies of this resolution be transmitted to the Mayor, the Planning Director, the Lanai Planning Commission, the Maui Planning Commission, and the Molokai Planning Commission.

APPROVED AS TO FORM AND LEGALITY

GARY Y. MURAI

Department of the Corporation Counsel County of Maui

paf:gjg:15-211k

ORDINANCE NO	
BILL NO	(2016)

A BILL FOR AN ORDINANCE AMENDING THE COMPREHENSIVE ZONING ORDINANCE RELATING TO ENFORCEMENT PROCEDURES FOR BED AND BREAKFAST HOMES AND SHORT-TERM RENTAL HOMES

BE IT ORDAINED BY THE PEOPLE OF THE COUNTY OF MAUI:

SECTION 1. Section 19.64.060, Maui County Code, is amended to read as follows:

- "19.64.060 [Compliance and revocation.] <u>Duration</u>, renewal, and nonrenewal of permits and compliance with permit conditions. A. Initial <u>bed</u> and <u>breakfast home</u> permits [shall be] <u>are</u> valid for a maximum period of three years[. Shorter], except that shorter periods may be approved to mitigate impacts.
- B. [Subsequent permit] Permit renewal applications shall be submitted to the department within ninety days prior to the permit expiration date. Permit renewals may be granted by the director for terms up to five years on Lana'i and Mau'i and up to one year on Moloka'i. In reviewing a [time extension request,] renewal application, the [planning] director shall require evidence of compliance with conditions of the bed and breakfast home permit and this chapter. No permit shall be renewed without written verification of [tax payments, and no permit shall be renewed if the operation of the bed and breakfast home has created adverse impacts on the neighborhood in which it is situated or has otherwise caused the loss of the character of that neighborhood. For permits renewed for terms longer than two years, an annual compliance report shall be required.
- B. All permits and renewals shall contain a provision for inspection] appropriate and current State and County tax filings and payments.
- C. Compliance inspections may be conducted prior to granting a permit renewal or during the permit period. An owner-proprietor shall allow compliance inspections to be conducted at reasonable times and upon presentation of appropriate credentials.

- [C. Any permit for a bed and breakfast home shall be revoked at any time by the planning director if the requirements of this chapter or the conditions of approval have not been met.
- D. In addition to any enforcement action pursuant to chapter 19.530 of this title, the rules of the appropriate planning commission, and the rules of the department of planning, the permit of the bed and breakfast home shall be revoked and the owner-proprietor may not re-apply for another permit for two years after the date of revocation if it is shown that:]

D. Nonrenewal procedures.

- 1. The director may decline to renew the permit if the director finds any of the following:
 - [1.] <u>a.</u> The owner-proprietor [gave] <u>provided</u> false or misleading information during the application process[;].
 - [2. The owner-proprietor is in violation of State Department of Health regulations, or any other applicable laws;
 - 3.] <u>b.</u> The owner-proprietor is [overdue] <u>delinquent</u> in payment of State or County taxes, fines, or penalties assessed in relation to the bed and breakfast home[; or].
 - [4. There has been a violation of any of the terms, conditions, and restrictions on the use of the dwelling unit for a bed and breakfast home.]
 - c. Evidence of a non-responsive owner-proprietor.
 - d. Police reports of noise or other disturbances on the property.
 - e. Warnings or violations resulting from requests for service.
 - f. Neighbor complaints of noise and other disturbances relating to the bed and breakfast home operations; provided that the department has received at least three complaints about the bed and breakfast home within a twelve-month period. Complaints must be from property owners or lessees of record located on two or more different lots within a five-hundred-foot radius of the bed and breakfast home.
 - g. Noncompliance with permit conditions.
 - h. Noncompliance with this chapter.

- <u>i. Noncompliance with other</u> governmental requirements.
- 2. If the permit is not renewed by the director, the department shall not accept a new application for a bed and breakfast home permit from the owner-proprietor for two years after the date of the previous permit's expiration.
- E. [Any operation of a bed and breakfast home without an appropriate permit shall be in violation of this chapter and subject to the enforcement provisions of chapter 19.530 of this title.
- F.] No later than January 15 of each calendar year, the department [of planning] shall transmit to the real property tax division[,] of the department of finance[,] and the State department of taxation an annual list of all bed and breakfast homes as of January 1 of that calendar year. The real property tax division shall regularly review its records and determine that [none of the] no bed and breakfast [homes] home has [a homeowner's] an exemption[.] pursuant to chapter 3.48 of this code."

SECTION 2. Chapter 19.64, Maui County Code, is amended by adding a new section to read as follows:

"19.64.065 Revocation and enforcement. A. Revocation procedures.

- 1. The permit may be revoked if the director finds any of the following:
 - <u>a.</u> The permit holder provided false or misleading information during the application process.
 - b. The permit holder is delinquent in payment of State or County taxes, fines, or penalties assessed in relation to the bed and breakfast home.
 - c. Evidence of a non-responsive owner-proprietor.
 - d. Police reports of noise or other disturbances on the property.
 - e. Warnings or violations resulting from requests for service.
 - f. Neighbor complaints of noise and other disturbances relating to the bed and breakfast home operations; provided that the department has received at least three complaints

about the bed and breakfast home within a twelve-month period. Complaints must be from property owners or lessees of record located on two or more different lots within a five-hundred-foot radius of the bed and breakfast home.

- g. Noncompliance with permit conditions.
 - h. Noncompliance with this chapter.
- <u>i. Noncompliance with other governmental requirements.</u>
- 2. If the permit is revoked, the department shall not accept a new application for a bed and breakfast home permit from the permit holder for two years after the date of revocation.
- B. Advertising that offers a property as a bed and breakfast home shall constitute prima facie evidence of the operation of a bed and breakfast home on the property and the burden of proof shall be on the owner, owner-proprietor, operator, or lessee of record to establish that the subject property is being used as a legal bed and breakfast home or is not in operation as a bed and breakfast home.
- C. Any communication by a property owner, owner-proprietor, operator, or lessee to any person where the owner, owner-proprietor, operator, or lessee offers their home for rent as a bed and breakfast home shall constitute prima facie evidence of the operation of a bed and breakfast home on the property and the burden of proof shall be on the owner, owner-proprietor, operator, or lessee to establish that the subject property is being used as a legal bed and breakfast home or is not in operation as a bed and breakfast home.
- D. Advertising for a bed and breakfast home without a valid permit number is prohibited, constitutes a violation of this title, and shall result in an enforcement action pursuant to section 19.530.030 of this title; provided that:
 - 1. The alleged violator and the property owner shall be notified that all advertising without a valid permit number shall be terminated within seven days after issuance of the notice of warning. The notice of warning shall specify that failure to cease such advertising by the deadline shall result in issuance of a notice of violation and an order to pay a civil fine in the amount set forth in section 19.530.030 of this title for each day such advertising continues after the deadline;
 - 2. For a complaint of advertising without a valid permit number that is initiated by the public and

- confirmed by the department, the department shall send a notice of warning to the alleged violator and the property owner within thirty days of receipt of a request for service, provided the person who initiated the request for service supplied a valid physical address for the property;
- 3. A notice of violation, including an order to pay daily fines, shall be sent to the alleged violator and the property owner pursuant to section 19.530.030 of this title within sixty days of the deadline if advertising without a valid permit number continues beyond the deadline, unless the alleged violator or property owner has submitted evidence satisfactory to the director that such advertising is not in their control;
- 4. All repeat violations for advertising without a valid permit number shall result in a notice of violation without prior issuance of a notice of warning. A notice of violation, including an order to pay daily fines, shall be sent to the alleged repeat violator and the property owner pursuant to section 19.530.030 of this title, unless the alleged violator or property owner has submitted evidence satisfactory to the director that such advertising is not in their control. For purposes of this section, a repeat violation is one where the alleged violator has previously been issued a notice of warning for advertising without a valid permit number; and
- 5. The department's failure to serve a notice of warning or notice of violation within any time limit specified in this section shall not invalidate the notice of warning or notice of violation.
- E. Operating a bed and breakfast home without a permit is prohibited. Evidence of operation may include: advertising, guest testimony, online reviews, rental agreements, receipts, or any other information deemed relevant by the department. Operating without a permit shall result in a property owner being ineligible to apply for a bed and breakfast home permit for five years from the date of the most recent department notification of unlawful operation, and shall result in the property being ineligible to be used for bed and breakfast home purposes for five years from the date of the most recent department notification of unlawful operation.
- F. The department shall notify the department of finance, real property tax division, of known unpermitted bed and breakfast home operations.

- G. The department shall file a report with the State department of taxation for properties with known unpermitted bed and breakfast home operations.
- H. Sixty days from the effective date of this ordinance, and each year thereafter, the department shall provide to the State department of taxation; the department of finance, real property tax division; and the council a current list of:
 - 1. Notices of warning issued to unpermitted bed and breakfast home operations;
 - 2. Notices of violation issued to unpermitted bed and breakfast home operations;
 - 3. Appeals filed in response to notices of violation issued to unpermitted bed and breakfast home operations; and
 - 4. The outcome of such appeals."

SECTION 3. Section 19.65.080, Maui County Code, is amended to read as follows:

"19.65.080 Revocation and enforcement. A. Revocation procedures.

- 1. The permit may be revoked if the director finds any of the following:
 - a. The permit holder provided false or misleading information during the application process.
 - b. The permit holder is delinquent in payment of State or County taxes, fines, or penalties assessed in relation to the short-term rental home.
 - c. Evidence of non-responsive management.
 - d. Police reports of noise or other disturbances on the property.
 - e. Warnings or violations resulting from requests for service.
 - f. Neighbor complaints of noise and other disturbances relating to the short-term rental home operations; provided that the department has received at least three complaints about the short-term rental home within a twelve-month period. Complaints must be from property owners or lessees of record located on two or more different lots within a five-

hundred-foot radius of the short-term rental home.

- g. Noncompliance with permit conditions.
 - h. Noncompliance with this chapter.
- i. Noncompliance with other governmental requirements.
- 2. If the permit is revoked, the department shall not accept a new application for a short-term rental home permit from the permit holder for two years after the date of revocation.
- B. Advertising that offers a property as a short-term rental home shall constitute prima facie evidence of the operation of a short-term rental home on the property and the burden of proof shall be on the owner, operator, or lessee of record to establish that the subject property is being used as a legal short-term rental home or is not in operation as a short-term rental home.
- C. Any communication by a property owner, operator, or lessee to any person where the owner, operator, or lessee offers their home for rent as a short-term rental home on the property shall constitute prima facie evidence of the operation of a short-term rental home on the property and the burden of proof shall be on the owner, operator, or lessee to establish that the subject property is being used as a legal short-term rental home or is not in operation as a short-term rental home.
- D. Advertising for a short-term rental home without a valid permit number is prohibited, [and] constitutes a violation of this title, and [may] shall result in an enforcement action pursuant to section 19.530.030 of this title; provided that:
 - 1. The alleged violator and the property owner shall be notified that all advertising without a valid permit number shall be terminated within seven days after issuance of the notice[.] of warning. The notice of warning shall specify that failure to cease such advertising by the deadline shall result in issuance of a notice of violation and an order to pay a civil fine in the amount set forth in section 19.530.030 of this title for each day such advertising continues after the deadline;
 - 2. [Enforcement action, including fines, may commence pursuant to section 19.530.030 of this title if advertising without a valid permit number continues after such warning.] For a complaint of advertising without a valid permit number that is initiated by the

- public and confirmed by the department, the department shall send a notice of warning to the alleged violator and the property owner within thirty days of receipt of a request for service, provided the person who initiated the request for service supplied a valid physical address for the property;
- 3. A notice of violation, including an order to pay daily fines, shall be sent to the alleged violator and the property owner pursuant to section 19.530.030 of this title within sixty days of the deadline if advertising without a valid permit number continues beyond the deadline, unless the alleged violator or property owner has submitted evidence satisfactory to the director that such advertising is not in their control;
- 4. All repeat violations for advertising without a valid permit number shall result in a notice of violation without prior issuance of a notice of warning. A notice of violation, including an order to pay daily fines, shall be sent to the alleged repeat violator and the property owner pursuant to section 19.530.030 of this title, unless the alleged violator or property owner has submitted evidence satisfactory to the director that such advertising is not in their control. For purposes of this section, a repeat violation is one where the alleged violator has previously been issued a notice of warning for advertising without a valid permit number; and
- 5. The department's failure to serve a notice of warning or notice of violation within any time limit specified in this section shall not invalidate the notice of warning or notice of violation.
- E. Operating a short-term rental home without a [valid] permit is prohibited. Evidence of operation may include: advertising, guest testimony, online reviews, rental agreements, receipts, or any other information deemed relevant by the department. Operating without a permit shall result in a property owner being ineligible to apply for a permit for five years from the date of the most recent department notification of unlawful operation, except that:
 - 1. An ineligible applicant may apply for a short-term rental home permit and the permit application may be processed provided that at the time of the application, the ineligible applicant has:
 - a. Provided proof that prior to enactment of the ordinance that created this exception and during the entire period that the applicant has been operating without a permit,

the applicant has had valid general excise tax and transient accommodations tax licenses, and has paid all applicable general excise taxes and transient accommodations taxes due and owing.

- b. Agreed to pay and has paid in full real property taxes at the rate applicable to short-term rental home properties and has claimed no homeowner's exemption for the tax years in which the applicant has been operating without a permit.
- c. Ceased, and does not resume prior to issuance of a permit, any and all advertising and operations of the short-term rental home that is the subject of the application as of the date of the application.
- d. Paid, in addition to any other applicable permit fees, an after-the-fact short-term rental home application fee as set forth in the annual budget ordinance.
- e. Paid any outstanding fees or fines for violations on the property including, but not limited to, initial and unwaived daily fines for unpermitted short-term rental home operation; after-the-fact zoning, special management area, or building permit fees; department of public works or department of planning application fees; or other fees, dues, or fines imposed by the State or County.
- 2. This exception to the five-year ineligible status for owners operating without a permit shall apply from July 1, 2016 to December 31, 2016.
- F. The department shall notify the department of finance, real property tax division, of [violations of this chapter.] known unpermitted short-term rental home operations.
- G. The department shall file a report with the State department of taxation for properties with [violations of this chapter.] <u>known unpermitted short-term rental home operations.</u>
- H. Sixty days from the effective date of this ordinance, and each year thereafter, the department shall provide to the [state] State department of taxation [and]; the department of finance, real property tax division[,]; and the council a current list of:
 - [1. Unpermitted operations with internet advertisements for short-term rental homes; and

- 2. Unpermitted short-term rental home operations identified by a department request for service form.]
- 1. Notices of warning issued to unpermitted short-term rental home operations;
- 2. Notices of violation issued to unpermitted short-term rental home operations;
- 3. Appeals filed in response to notices of violation issued to unpermitted short-term rental home operations; and
 - 4. The outcome of such appeals."

SECTION 4. Material to be repealed is bracketed. New material is underscored. In printing this bill, the County Clerk need not include the brackets, the bracketed material, or the underscoring.

SECTION 5. This ordinance shall take effect upon its approval.

APPROVED AS TO FORM AND LEGALITY:

Department of the Corporation Counsel County of Maui

paf:gjg:15-2111

COUNCIL OF THE COUNTY OF MAUI

WAILUKU, HAWAII 96793

CERTIFICATION OF ADOPTION

It is HEREBY CERTIFIED that RESOLUTION NO. 16-93 was adopted by the Council of the County of Maui, State of Hawaii, on the 1st day of July, 2016, by the following vote:

MEMBERS	Michael B. WHITE Chair	Donald S. GUZMAN Vice-Chair	Gladys C. BAISA	Robert CARROLL	Eleanora COCHRAN	Donald G. COUCH, JR.	S. Stacy CRIVELLO	G. Riki HOKAMA	Michael P. VICTORINO
ROLL CALL	Aye	Aye	Aye	Aye	Aye	Aye	Aye	Aye	Aye

COUNTY CLERK