April 6, 2022

Honorable Michael P. Victorino
Mayor, County of Maui
200 South High Street
Wailuku, Hawaii 96793

For transmittal to:

Ms. Michele McLean
Planning Director
County of Maui
Wailuku, Hawaii 96793

Dear Ms. McLean:

Transmitted herewith is a certified copy of Resolution No. 22-79, FD1, which was adopted by the Council of the County of Maui, State of Hawaii, on April 1, 2022. Also attached is a copy of Committee Report No. 22-24.

Respectfully,

KATHY L. KAOUHU
County Clerk

/iks

Enclosure
Resolution

No. 22-79, FD1

REFERRING TO THE LĀNAʻI, MAUI, AND
MOLOKAʻI PLANNING COMMISSIONS AND THE
MAUI COUNTY CULTURAL RESOURCES
COMMISSION PROPOSED BILLS RELATING TO
CULTURAL OVERLAY DISTRICTS

WHEREAS, the Council is considering proposed bills to create
Cultural Overlay District zoning and to establish the Hāna Cultural
Overlay District; and

WHEREAS, Sections 8-8.4 and 8-8.6 of the Revised Charter of the
County of Maui (1983), as amended, require that the appropriate planning
commissions review proposed land use ordinances and provide findings
and recommendations to the Council; and

WHEREAS, the Maui County Cultural Resources Commission
maintains a system for the survey and inventory of archaeological sites
within the County and implements a countywide historic preservation
planning process; now, therefore,

BE IT RESOLVED by the Council of the County of Maui:

1. That it refers the proposed bill entitled “A BILL FOR AN
ORDINANCE AMENDING CHAPTERS 2.28, 2.88, 19.48,
19.52, AND 20.08, MAUI COUNTY CODE, RELATING TO THE
MAUI COUNTY CULTURAL RESOURCES COMMISSION AND
MAUI COUNTY CULTURAL OVERLAY DISTRICTS,” attached
as Exhibit “1,” to the Lānaʻi Planning Commission, Maui
Planning Commission, and Molokaʻi Planning Commission for
appropriate action under Sections 8-8.4 and 8-8.6 of the
Revised Charter of the County of Maui (1983), as amended,
and to the Maui County Cultural Resources Commission for
review and comment;

2. That it refers the proposed bill entitled “A BILL FOR AN
ORDINANCE AMENDING CHAPTER 19.50, MAUI COUNTY
CODE, ESTABLISHING THE HĀNA CULTURAL OVERLAY
DISTRICT,” attached as Exhibit “2,” to the Lānaʻi Planning
Commission, Maui Planning Commission, and Moloka‘i Planning Commission for appropriate action under Sections 8-8.4 and 8-8.6 of the Revised Charter of the County of Maui (1983), as amended, and to the Maui County Cultural Resources Commission for review and comment;

3. That it respectfully requests that the Lāna‘i, Maui, and Moloka‘i Planning Commissions transmit their findings and recommendations to the Council as expeditiously as possible;

4. That it respectfully does not seek to receive revised or new legislation in response to this Resolution; and

5. That certified copies of this Resolution be transmitted to the Mayor, the Planning Director, the Lāna‘i Planning Commission, Maui Planning Commission, Moloka‘i Planning Commission, and the Maui County Cultural Resources Commission.

APPROVED AS TO FORM AND LEGALITY:

Stephanie Chen

STEPHANIE M. CHEN
Department of the Corporation Counsel
County of Maui

paf:ans:22-073a
INTRODUCED BY:

[Signature]
ORDINANCE NO. ________________

BILL NO. ____________ (2022)

A BILL FOR AN ORDINANCE AMENDING CHAPTERS 2.28, 2.88, 19.48, 19.52, AND 20.08, MAUI COUNTY CODE, RELATING TO THE MAUI COUNTY CULTURAL RESOURCES COMMISSION AND MAUI COUNTY CULTURAL OVERLAY DISTRICTS

BE IT ORDAINED BY THE PEOPLE OF THE COUNTY OF MAUI:

SECTION 1. The purpose of this Ordinance is to provide for the establishment of cultural overlay districts. As stated in the Countywide Policy Plan, the County has a responsibility to protect cultural resources. Certain geographically definable areas contain a great density of cultural and archaeological remains and development in these areas may disturb archaeological and burial sites. Such sites require consideration and careful planning to ensure preservation for the benefit of future generations. The establishment of cultural overlay districts is a useful mechanism to alert residents and potential developers that special considerations may be needed to accommodate important cultural resources.

SECTION 2. Section 2.28.050, Maui County Code, is amended to read as follows:

"Section 2.28.050 Advisory committees to the Maui planning commission[,] and Maui County cultural resources commission. A. The following advisory committees are established:
1. The Hāna advisory committee to the Maui planning commission[,] and Maui County cultural resources commission.

Exhibit "1"
2. The South Maui advisory committee to the Maui planning commission[.] and Maui County cultural resources commission.

3. The Pāʻia-Haʻikū advisory committee to the Maui planning commission[.] and Maui County cultural resources commission.

B. To be eligible for appointment as a member or alternate of an advisory committee, a person must be a resident of the relevant community plan area for a period of at least twelve consecutive months immediately preceding the person’s appointment.

C. The advisory committees must consist of seven members and up to two alternates; five members and up to two alternates of each advisory committee will be appointed by the council by resolution and two members appointed by the mayor.

D. If an advisory committee member or alternate ceases to be a resident of the relevant community plan area, the committee member or alternate immediately forfeits the office, and the office becomes vacant.

E. A mid-term vacancy exists when one of the following occurs:
   1. The member or alternate has moved out of the community plan area.
   2. The member or alternate has provided the mayor, council, or advisory committee chair a resignation letter.
   3. The member or alternate is deceased.
   4. The member is removed for failure to attend [fifty] 50 percent or more of meetings[,] or is absent from at least [twenty-five] 25 percent of meetings within thirty days of the member’s last excused or unexcused absence, in accordance with section 2.41.090.

F. Mid-term vacancies in council-appointed seats will be filled by the council, and mid-term vacancies in mayor-appointed seats will be filled by the mayor; except that if an advisory committee has an alternate, the alternate will fill the remainder of the departing member’s term; and if an advisory committee has two alternates, the advisory committee’s chair will designate an alternate to fill the remainder of the departing member’s term.

G. [The following subsections of section 13-2 of the revised charter of the County of Maui (1983), as amended, apply to each advisory committee: subsections 2, 4, and 6-15.] Sections 13-2.2 and 13-2.6 through 13-2.15 of the revised charter of the County of Maui (1983), as amended, apply to each advisory committee.

H. The terms of committee members are five years, except initial terms must be staggered, with four members receiving five-year terms and three members receiving three-year terms, as selected by lot. A member receiving an initial three-year term may
seek reappointment to a five-year term. The terms of alternates are three years.

I. Each advisory committee is authorized to:
   1. Provide recommendations to the Maui planning commission and Maui County cultural resources commission on matters within its community plan area.
   2. Upon request by the Maui planning commission or Maui County cultural resources commission, hold public hearings, on behalf of the commission, on matters that pertain to its community plan area.
   3. Carry out such duties as provided by law or as may be delegated to it by the Maui planning commission or Maui County cultural resources commission.

J. When requested to review a matter by the Maui planning commission or Maui County cultural resources commission, an advisory committee must provide recommendations to the Maui planning commission and Maui County cultural resources commission within ninety days from the first meeting held to review the matter. If additional time is required because of extenuating circumstances, the advisory committee must notify the Maui planning commission or Maui County cultural resources commission. Each recommendation must be read aloud during the Maui planning commission's or the Maui County cultural resources commission's review of the matter.

K. Each advisory committee must meet as needed, with meetings scheduled when appropriate to maximize community participation.

L. Each advisory committee must elect a chair and a vice-chair from its members. The vice-chair will act as the presiding officer in the event of the chair's absence or disability. Until the chair is elected, the planning director will preside at the meeting, except that the planning director will not have a vote.

M. The council must review the operations of each advisory committee within thirty-six months of its first meeting, but no sooner than twelve months after that first meeting."

SECTION 3. Section 2.88.030, Maui County Code, is amended to read as follows:

"Section 2.88.030 Commission—established. A. There is established a commission to be known as the "Maui County cultural resources commission," [hereinafter] also referred to as the "commission."
B. The commission [shall] must consist of nine members [appointed by the mayor with the approval of the council] and [shall] must be chosen from professionals and persons with demonstrated experience in the following disciplines: architecture, history, archaeology, planning, architectural history, Hawaiian culture, and ethnic history and culture of the County. Six members must be appointed by the council by resolution and three members must be appointed by the mayor. The council and the mayor [shall] must solicit lists of two or more persons, recommended by community and professional organizations, such as the Maui Historical Society, [and] the American Institute of Architects, Maui chapter, [as well as] and the State office of Hawaiian affairs, for consideration in making commission appointments. Commission members should have a demonstrated interest, competence, and knowledge in historic and cultural resources preservation.

C. The majority of the commission members [shall] must be professionals, or persons with demonstrated experience, in the disciplines of archaeology, planning, architecture or architectural history, or Hawaiian culture or history, each having professional representation on the commission to the extent such professionals are available in the community. The commission [shall] must also include members from different areas of the County, with at least one representative from [each island] Maui, Moloka'ī, and Lāna'ī, who possess a knowledge and interest in local area history. When one of the disciplines is not professionally represented, the commission [shall] must seek, through appropriate means, the expertise of professionals in the disciplines when considering national register nominations and other actions that will impact properties which are normally evaluated by a professional in such a discipline.

D. [Section 13-2 of the Revised Charter of the County of Maui (1983), as amended, shall apply to the commission.] Sections 13-2.2 and 13-2.6 through 13-2.15 of the revised charter of the County of Maui (1983), as amended, apply to the commission.

E. All future appointments to the commission [shall] must be made in such a manner [as will] to ensure that the terms of the members [of the commission shall] conform to [subsections] subsection C [and D]. No provision of this section [shall be deemed to extend] extends or [shorten] shortens the term of any current member of the commission.

F. A mid-term vacancy exists when one of the following occurs:

1. The member has provided the mayor, the council, or the commission chair a resignation letter.
2. The member is deceased.
3. The member is removed for failure to attend 50 percent or more of meetings or is absent from at least 25 percent of meetings within thirty days of the member's last excused or unexcused absence, in accordance with section 2.41.090.

G. Mid-term vacancies in council-appointed seats will be filled by the council, and mid-term vacancies in mayor-appointed seats will be filled by the mayor.”

SECTION 4. Section 2.88.090, Maui County Code, is amended to read as follows:

“Section 2.88.090 Administration. [A.] The director [shall] must appoint the principal archaeologist and a professional from the disciplines of archaeology, architecture, architectural history, Hawaiian culture, history, or historic preservation, who may be an employee of the County, to serve as resources to the commission. The principal archaeologist must act as the liaison [with] to the [state] State historic preservation [office] division pertaining to matters which deal with the purpose and intent of this chapter. [The liaison may be an employee of the planning department or a member of the commission.] The director [shall] must provide technical, clerical, administrative functions, and any other duties delegated by the commission.”

SECTION 5. Chapter 19.48, Maui County Code, is amended to read as follows:

“Chapter 19.48

[GENERAL PROVISIONS]
MAUI COUNTY HISTORIC DISTRICTS AND CULTURAL OVERLAY DISTRICTS

Sections:

19.48.010 Title and purpose.
19.48.015 Definitions.
19.48.020 Establishment or modification of districts—Report and hearing.
19.48.030 Applicability.
19.48.040 Administration.
19.48.050 Enforcement.
19.48.060 Reserved.
19.48.010 Title and purpose. The ordinance codified in this article [shall be known and] may be cited as the "Maui County Historic Districts and Cultural Overlay Districts Ordinance." In order to promote the economic, cultural, and general welfare of the people of the [county] County and to [insure] ensure the harmonious, orderly, and efficient growth and development of the [county] County, it is deemed essential by the [county] council that the qualities relating to the history and culture of the [county] County be preserved, thereby creating attractions for visitors and residents alike. Certain geographically definable areas contain a great density of cultural and archaeological resources and development in these areas may disturb cultural, archaeological, and burial sites. Many of these sites are significant and require consideration and careful planning to ensure preservation. This chapter ensures that actions taken within the designated areas are conducted in a manner that will preserve, maintain, and enhance those characteristics that are recognized as culturally, historically, or archaeologically significant, and valuable to the public. Establishment of historic districts and cultural overlay districts also serves to alert developers to the potential for discovery of cultural deposits when there is ground disturbance related to construction and provides for additional review to ascertain and mitigate impacts.

19.48.015 Definitions. The following definitions apply to this article:

"Archaeological eco-indicator" means any organism or physical land feature indicative of an environment or set of environmental conditions relating to cultural resources.

"Commission" means the Maui County cultural resources commission.

"Cultural overlay district" means an area with features that are culturally, historically, or archaeologically significant and where certain additional requirements are superimposed upon a base zoning district or underlying district and where the requirements of the base or underlying district may or may not be altered.

19.48.020 Establishment or modification of districts—Report and hearing. A. [Historic districts may be modified or extended and new historic districts established, provided in all such cases there shall be a report from the cultural resources commission to the State department of land and natural resources, State historic preservation division. At least one public hearing shall be held by the cultural resources commission.] Any agency, organization, or individual may nominate a historic district or cultural overlay district by completing an inventory of sites within the district,
describing the relationships and significance of sites in accordance with subsection 19.48.020(B), and defining the historic district or cultural overlay district boundaries. Upon a determination by the commission that the nomination is complete, the nomination must be forwarded by the commission to the State historic preservation division, appropriate burial council, and the State office of Hawaiian affairs for review and comment. The commission must hold a public hearing on the nomination and make findings regarding the significance of the district. Upon a determination by the commission that a geographically defined area is historically or culturally significant, the commission must forward the nomination and findings to the appropriate planning commission for review and comment. Within ninety days of transmittal, the planning commission must transmit the nomination, the cultural resources commission's findings, and the planning commission's comments to the council. The council may establish a historic district or cultural overlay district by ordinance. A cultural overlay district does not alter the underlying zoning of a property.

B. A historic district or cultural overlay district must be a geographically definable area that is culturally significant and exhibits one or more of the following:

1. A pattern or complex of sites.
2. An association with a historic event.
3. An association with an important historic person.
4. A particular type, period, or method of construction, or high artistic value.
5. Importance to native Hawaiian people or to another ethnic group because of associations with cultural practices, traditional beliefs, events, or oral accounts that are important to the group's history and cultural identity.
6. Religious or spiritual value.
7. Consists of or exists in close proximity to a known burial site or burial grounds.

C. The principal archaeologist must prioritize areas for recommendation to the commission for establishment of cultural overlay districts.

19.48.030 Applicability. In the event any provision of this article conflicts with the provisions of article II [of this title], the provisions of this article [shall] prevail.

19.48.040 Administration. The director [shall] must provide planning, architectural, engineering, secretarial, and other services as [may be] required by the [cultural resources] commission.
19.48.050 Enforcement. Enforcement of this chapter [shall] must be [pursuant to] in accordance with section 19.530.030[ of this title].

19.48.060 Reserved."

SECTION 6. Section 19.52.020, Maui County Code, is amended to read as follows:

"19.52.020 Review of plans. A. For any building or structure within [any] the historic [district] districts established in this article, and for any building or structure of historic significance in the Lahaina Historic District (National Historic Landmark), the [cultural resources] commission [shall have] has the authority to approve all plans.

B. Application for an appropriate permit to construct, alter, repair, modify, move, or demolish any building or structure in within the historic districts established in this article, or any building or structure of historic significance in the Lahaina Historic District (National Historic Landmark), [shall] must be made to the director of public works. The director of public works [shall] must immediately notify the [chair of the cultural resources commission] planning director of the receipt of the application. The planning director [and shall] must transmit [it together] the application with accompanying plans and other relevant information to the [cultural resources] commission. The [cultural resources] commission may delegate the approval of certain minor applications to the planning director [pursuant to] in accordance with the [cultural resources] commission's rules of practice and procedure.

C. The [cultural resources] commission [shall] must meet within ninety days after [notification] transmittal by the [director of public works] planning director of [the filing of] the complete application, unless otherwise mutually agreed upon by the applicant and [cultural resources] the commission, and [shall] must review the plans according to procedures [as] set forth in this article.

D. The [cultural resources] commission [shall] must approve or disapprove [such] the plans and may recommend conditions to mitigate project impacts or informational requirements such as signage. [and, if] If approved, [shall] the commission must issue a letter of approval signed by the chair [of the cultural resources commission.] or the chair's designee, [and] must [attached] attach it to the application for a building permit, and immediately transmit it to the planning director for transmittal to the director of public works.
E. If the [cultural resources] commission disapproves [such] the plans, it [shall] must state its reasons for doing so and [shall] transmit a record of such action and reasons in writing to the planning director for transmittal to the director of public works, and the applicant. The [cultural resources] commission may advise the applicant what it thinks is proper if it disapproves the plans submitted. The applicant may make modifications to the plans and [shall have the right to] may resubmit the application [at any time] after so doing. The decision of the [cultural resources] commission to disapprove [such] the plans [shall be considered] is a final decision of the [cultural resources] commission that is appealable under section 91-14, Hawaii Revised Statutes.

F. The failure of the [cultural resources] commission to approve or disapprove [such] the plans within ninety days from the date of [submit] transmittal of [a] the complete application [for the building permit], unless otherwise mutually agreed upon by the applicant and the [cultural resources] commission, [shall be deemed to constitute] constitutes approval and the director of public works [shall] must proceed to process the application [without regard to a letter of approval].

G. Within [any] the historic [district] districts established in this article, and for any building or structure of historic significance in the Lahaina Historic District (National Historic Landmark), the director of public works [shall] must not approve a building or demolition permit application unless a letter of approval has been issued by the [cultural resources] commission or the plans have been deemed approved [pursuant to] under subsection 19.52.020(F).

H. For the purposes of this article, buildings or structures of historic significance [shall be] are those that are more than fifty years old and that are deemed by the State historic preservation division officer to be eligible for listing in the National Register of Historic Places, based on federal criteria."

SECTION 7. Chapter 19.52, Maui County Code, is amended by adding new section to be appropriately designated and to read as follows:

"19.52.025 Application for a grading or grubbing permit.
A. Application for a grading or grubbing permit in a cultural overlay district established in this article must be made to the director of public works. In accordance with section 20.08.160, the director of public works must immediately notify the principal archaeologist of the receipt of the application. If the principal archaeologist determines within thirty days of receipt of the application that the proposed action has the potential to affect
cultural resources or historic properties, the principal archaeologist must transmit the application to the planning director for transmittal to the commission. The commission must process the application in accordance with subsections 19.52.020(C-F). If the principal archaeologist does not transmit the application to the planning director within thirty days of receipt, the principal archaeologist is deemed to have no comment and the director of public works must process the application.

B. The principal archaeologist must use the following criteria to determine whether the proposed action has the potential to affect cultural resources or historic properties:

1. Proximity to known cultural resources or archaeological sites.
2. The presence of soil types, vegetation, and topography associated with cultural resources or archaeological eco-indicators warranting additional review.
3. The presence of historic and existing waterways, wetlands, and backfilled areas.
4. The location of important pre-contact and post-contact events.
5. Proximity to a known burial, burial site, burial ground, burial complex, or burial preserve.
6. The effect on post-contact historic resources.”

SECTION 8. Section 19.52.050, Maui County Code, is amended to read as follows:

“19.52.050 Demolition or movement of buildings or structures. A. The [cultural resources] commission [shall] may not issue a letter of approval for the demolition or moving of a building or structure of historic significance, except in one or more of the following instances:

1. The director of public works or the State department of health deems the building or structure to be a hazard to public safety or health and repairs are impossible[;].
2. The building or structure is a deterrent to a major historic restoration or preservation program[; or].
3. The building or structure is of low priority and its retention would not materially contribute to the integrity of the historic district or the Lahaina Historic District (National Historic Landmark). In each instance, a letter of explanation [shall] must accompany the letter of approval.

B. Unless waived by the [cultural resources] commission, any building or structure that is eligible for or is listed individually or as part of a historic district in the Hawaii or national register of
historic places, or the Lahaina Historic District (National Historic Landmark), that has been approved for demolition [pursuant to] under this section [shall] must be recorded according to the Secretary of the United States Department of the Interior's standards for mitigation, which [shall include] includes the historic American building survey or historic American engineering record, as applicable."

SECTION 9. Section 20.08.160, Maui County Code, is amended to read as follows:

"20.08.160 Permit—Requirements. The permittee [shall] must notify the director at least two days prior to beginning any grading or grubbing. The director may require a pre-construction meeting prior to commencement of the work. The director must transmit any application for a grading or grubbing permit in a cultural overlay district established in accordance with title 19, article III to the principal archaeologist for review. If the principal archaeologist determines that the proposed action has the potential to affect cultural resources or historic properties, the principal archaeologist must transmit the application to the planning director for transmittal to the Maui County cultural resources commission within thirty days or it will be deemed to have made no determination. Plans and specifications for grading or grubbing bearing the approval of the director [shall] must be maintained at the site during the progress of any work. Where it is found by inspection that the soil or other conditions are not the same as stated or shown in the application for a grading or grubbing permit, the director may stop the grading or grubbing until revised grading or grubbing plans, based upon the existing conditions, are submitted by the permittee and approved by the director. Permittees [shall] must comply with [state] State and [county] County laws and regulations; the recommendations of the soil and water conservation [district(s)] districts as approved by the County; and the requirements of the department of land and natural resources’ state State historic preservation division. The director or any [state] State or [county] County agency with authority relevant to the work, including soil and water conservation [district(s)] districts, the department of planning, or the department of land and natural resources’ [state] State historic preservation division, [shall] must be allowed onto the property for which a grading and grubbing permit has been issued to ensure compliance [with this section]."
SECTION 10. Material to be repealed is bracketed. New material is underscored. In printing this bill, the County Clerk need not include the brackets, the bracketed material, or the underscoring.

SECTION 11. This Ordinance takes effect on approval.

APPROVED AS TO FORM AND LEGALITY:

Stephanie Chen

STEFANIE M. CHEN
Department of the Corporation Counsel
County of Maui
LP2021-0010
Apt:39 2022-05-30 Ord And Ch 2.28, 2.86, 19.48, 19.52, & 20.08
apt: misc:039ebl103_exhibit1
ORDINANCE NO. __________

BILL NO. __________ (2022)

A BILL FOR AN ORDINANCE AMENDING CHAPTER 19.50, MAUI COUNTY CODE, ESTABLISHING THE HĀNA CULTURAL OVERLAY DISTRICT

BE IT ORDAINED BY THE PEOPLE OF THE COUNTY OF MAUI:

SECTION 1. The purpose of this Ordinance is to establish the Hāna Cultural Overlay District.

SECTION 2. Chapter 19.50, Maui County Code, is amended by adding a new section to be appropriately designated and to read as follows:

"Section 19.50.040 Hāna cultural overlay district. There is created within Hāna, Maui, Hawai‘i, the Hāna cultural overlay district. The purpose of establishing this overlay district is to protect important cultural resources and promote careful planning and preservation for the benefit of future generations. Under subsection 19.48.020(B), the council finds the Hāna cultural overlay district is a geographically definable area, described as follows:

Those lands situated within the boundaries of the Hāna Moku, Hāna, County of Maui, State of Hawai‘i, and as shown more particularly on the map, entitled “Hāna cultural overlay district map,” dated February 15, 2022, on file with the department of management, and made a part of this title."

SECTION 3. This Ordinance takes effect on approval.

APPROVED AS TO FORM AND LEGALITY:

___________________________
STEPHANIE M. CHEN
Department of the Corporation Counsel
County of Maui

apt:misc:039abill02_exhibit2

Exhibit "2"
Sample:
FYI regarding Moku Boundary and how it relates to Maui County Parcels
Note: Moku boundaries do not stop at shoreline, but extend into the ocean

HANA MOKU Boundary
COUNCIL OF THE COUNTY OF MAUI

WAILUKU, HAWAII 96793

CERTIFICATION OF ADOPTION

It is HEREBY CERTIFIED that RESOLUTION NO. 22-79, FD1, was adopted by the Council of the County of Maui, State of Hawaii, on the 1st day of April, 2022, by the following vote:

<table>
<thead>
<tr>
<th>MEMBERS</th>
<th>Alice L. LEE Chair</th>
<th>Keoni N. W. RAWLINGS-FERNANDEZ Vice-Chair</th>
<th>Gabriel JOHNSON</th>
<th>Natalie A. KAMA</th>
<th>Kelly T. KING</th>
<th>Michael J. MOLINA</th>
<th>Tamara A. M. PALTIN</th>
<th>Shane M. SINENCI</th>
<th>Yuki Lei K. SUGIMURA</th>
</tr>
</thead>
</table>

[Signature]

COUNTY CLERK
Honorable Chair and Members
of the County Council
County of Maui
Wailuku, Maui, Hawaii

Chair and Members:

Your Agriculture and Public Trust Committee, having met on
November 30, 2021, and February 22, 2022, makes reference to County
Communication 21-534, from Councilmember Shane M. Sinenci,
transmitting a proposed resolution entitled “REFERRING TO THE LĀNAʻI,
MAUI, AND MOLOKAI PLANNING COMMISSIONS AND THE MAUI
COUNTY CULTURAL RESOURCES COMMISSION PROPOSED BILLS
RELATING TO CULTURAL OVERLAY DISTRICTS.”

The purpose of the proposed resolution is to refer to the Lānaʻi,
Maui, and Molokaʻi Planning Commissions and the Maui County Cultural
Resources Commission two proposed bills, entitled “A BILL FOR AN
ORDINANCE AMENDING TITLE 19, MAUI COUNTY CODE, TO
ESTABLISH CULTURAL OVERLAY DISTRICT ZONING,” and “A BILL FOR
AN ORDINANCE AMENDING TITLE 19, MAUI COUNTY CODE, TO
ESTABLISH THE HĀNA CULTURAL OVERLAY DISTRICT,” for review and
comment.

The purposes of the proposed bills are to amend Title 19, Maui
County Code, to establish cultural overlay district zoning and a Hāna
cultural overlay district to protect important cultural resources and
promote careful planning and preservation for the benefit of future
generations.

By correspondence dated February 16, 2022, the Chair of your
Committee transmitted a revised proposed resolution and attached revised
proposed bills entitled “A BILL FOR AN ORDINANCE AMENDING
CHAPTERS 2.28, 2.88, 19.48, 19.52, AND 20.08, MAUI COUNTY CODE,
RELATING TO THE CULTURAL RESOURCES COMMISSION AND MAUI
COUNTY CULTURAL OVERLAY DISTRICTS,” and “A BILL FOR AN ORDINANCE AMENDING CHAPTER 19.50, MAUI COUNTY CODE, ESTABLISHING THE HĀNA CULTURAL OVERLAY DISTRICT.”

Your Committee noted cultural overlay districts are geographically definable areas with features that are culturally, historically, or archaeologically significant, such as iwi kūpuna (ancestral remains), burial sites, historical sites, and cultural artifacts.

Your Committee also noted the need for cultural overlay districts to protect and preserve cultural resources in sensitive areas, ensure better planning and development in and around these areas, and prevent or mitigate disturbances and other issues.

As an overarching statement in support of cultural preservation, your Committee notes the Countywide Policy Plan states: “That which makes Maui County unique in the world will be preserved, celebrated, and protected for generations to come.”

Your Committee further notes establishing cultural overlay districts would advance the following County of Maui, 2030 General Plan directives:

**Countywide Policy Plan**

**Objective B.4:** Preserve and restore significant historic architecture, structures, cultural sites, cultural districts, and cultural landscapes. (page 49)

**Maui Island Plan**

**Objective 2.1:** Our community respects and protects archaeological and cultural resources while perpetuating diverse cultural identities and traditions. (page 2-10)
Objective 2.2: A more effective and efficient planning and review process that incorporates the best available cultural resources inventory, protection techniques, and preservation strategies. (page 2-11)

Your Committee received public testimony in unanimous support of the overall policy and goals of the proposed legislation.

Your Committee noted the proposed bills were developed in collaboration with the County’s Principal Archaeologist, Department of Planning, and the Department of the Corporation Counsel.

Your Committee discussed the proposed bill relating to the Cultural Resources Commission (“CRC”) and cultural overlay districts, including the following proposals:

- In addition to advising the Maui Planning Commission, the Hāna, South Maui, and Pa‘ia-Ha‘iku Advisory Committees would also advise the CRC. (Section 2.28.050)

- Model the CRC appointment process and vacancy procedures to match those of the advisory committees, with six members appointed by the Council, and three members appointed by the Mayor. (Section 2.88.030)

- Require CRC members to have knowledge of cultural resources preservation. (Section 2.88.030)

- Appoint the Principal Archaeologist as a resource person to the CRC and to act as the liaison to the State Historic Preservation Division. (Section 2.88.090)
• Amend the title and purpose, and add definitions for “archaeological eco-indicators,” “commission,” and “cultural overlay districts.” (Sections 19.48.010 and 19.48.015)

• Delineate the process and criteria for nominating and establishing districts, including review by the Principal Archaeologist, CRC, appropriate planning commissions, and Council. (Section 19.48.020)

• Include the Planning Director in the review process for historic districts. (Section 19.52.020)

• Place review authority for cultural overlay districts with the CRC and the Principal Archaeologist. (Section 19.52.025)

• Require applications for grading or grubbing permits to be reviewed by the Principal Archaeologist. (Section 20.08.160)

Your Committee discussed further revising the proposed bill, including the following amendments:

• Provisions relating to the Hāna Advisory Committee should also include the South Maui and Pa‘ia-Ha‘iku Advisory Committees, as well as any new advisory committee that may be created.

• Provisions relating to the Maui Planning Commission and CRC should also include the Lāna‘i Planning Commission and Moloka‘i Planning Commission.

The Principal Archaeologist said cultural overlay districts would inform residents, the public, and potential developers that special considerations may be needed to accommodate cultural resources.
A Deputy Corporation Counsel said the proposed legislation would apply only to ground-altering activities and would not affect underlying zoning, but would place an additional level of review when the proposed criteria were met.

Your Committee discussed the presence of cultural resources and sensitive areas throughout the County, and supported prioritizing and designating sites that are already known and under threat, even if located within a larger area that has yet to be completely mapped or designated.

Your Committee also discussed the proposed bill to establish the Hāna Cultural Overlay District was provided primarily for illustrative purposes.

Your Committee voted 6-0 to recommend adoption of the revised proposed resolution and filing of the communication. Committee Chair Sinenci, Vice-Chair Johnson, and members King, Molina, Paltin, and Rawlins-Fernandez voted “aye.” Committee member Lee was excused.

Your Committee is in receipt of a revised proposed resolution attaching revised proposed bills, entitled “A BILL FOR AN ORDINANCE AMENDING CHAPTERS 2.28, 2.88, 19.48, 19.52, AND 20.08, MAUI COUNTY CODE, RELATING TO THE MAUI COUNTY CULTURAL RESOURCES COMMISSION AND MAUI COUNTY CULTURAL OVERLAY DISTRICTS,” and “A BILL FOR AN ORDINANCE AMENDING CHAPTER 19.50, MAUI COUNTY CODE, ESTABLISHING THE HĀNA CULTURAL OVERLAY DISTRICT,” approved as to form and legality by the Department of the Corporation Counsel, incorporating your Committee’s recommended revisions and nonsubstantive revisions.

Your Agriculture and Public Trust Committee RECOMMENDS the following:

1. That Resolution 22-79, as revised herein and attached hereto, entitled “REFERRING TO THE LĀNA‘I, MAUI, AND
MOLOKA‘I PLANNING COMMISSIONS AND THE MAUI COUNTY CULTURAL RESOURCES COMMISSION PROPOSED BILLS RELATING TO CULTURAL OVERLAY DISTRICTS,” be ADOPTED; and

2. That County Communication 21-534 be FILED.

This report is submitted in accordance with Rule 8 of the Rules of the Council.

SHANE M. SINENCI, Chair

apt:cr:22039aa:ans
COUNCIL OF THE COUNTY OF MAUI
WAILUKU, HAWAII 96793

CERTIFICATION OF ADOPTION

It is HEREBY CERTIFIED that the recommendations contained in COMMITTEE REPORT NO. 22-24 were adopted by the Council of the County of Maui, State of Hawaii, on the 1st day of April, 2022, by the following vote:

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<th>MEMBERS</th>
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<td>Alice L. LEE</td>
<td>Keesi N. W. RAWLINGS</td>
<td>Gabriel JOHNSON</td>
<td>Natalie A. KAMA</td>
<td>Kelly T. KING</td>
<td>Michael J. MOLINA</td>
<td>Tamara A. M. PALTIN</td>
<td>Shane M. SINENCI</td>
<td>Yuki Lei K. SUGIMURA</td>
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<tr>
<td>Chair</td>
<td>FERNANDEZ Vice-Chair</td>
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Resolution No. 22-79, FD1 was Adopted.

[Signature]
COUNTY CLERK